#### Stormwater Retention Credit Certification,

#### Trading, and Use

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Department of Energy and Environment





#### Training Objectives

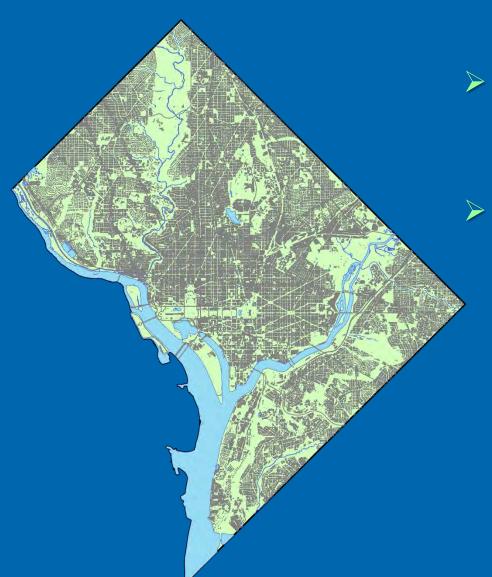
- Understand how the Stormwater Retention Credit (SRC) trading program can help restore the District's waterbodies
- Understand how SRCs may be a cost-effective option for complying with the District's stormwater regulations
- Understand how properties can generate revenue by installing green infrastructure
- Be able to analyze the financial return from potential SRC projects and participate in the SRC program

#### Training Outline

- Stormwater Runoff and Green Infrastructure
- Using SRCs to comply with District requirements
- Benefits of SRC program to District waterbodies
- Generation of SRCs
  - Eligibility, maintenance requirements, and certification
  - Buying and selling SRCs
  - SRC Price Lock Program
  - SRC Aggregator Startup Grant Program
  - SRC Site Evaluation Program
- DOEE facilitation of the market and SRC market status
- Financial Return on SRC Projects
- SRC Registry

# Stormwater Runoff and Green Infrastructure

#### Imperviousness in the District



43% of the District's land is impervious.

A single 1.2-inch storm produces about 525 million gallons of stormwater runoff.



# Cost of the Problem



- Combined Sewer system
  - \$2.6B+ capital project
  - Largely funded by DC Water rate payers
- > MS4
  - \$7B+ green infrastructure (GI) build-out
  - \$10M/year public investment

#### Green Infrastructure Retrofits

- > Retain stormwater runoff, reducing pollution
- Essential for long-term restoration of waterbodies



# Green Roofs











# Bioretention Cells















#### Regulations Key to MS4 Stormwater Solution

- Most regulated development in the District is redevelopment; trading was essential to implementing regulations.
- Large construction/redevelopment sites install GI to control runoff (called the Stormwater Retention Volume, or SWRv)
- Scale of development makes it biggest driver of retrofits and key part of the solution:

Total area subject to SWM regulations annually (15M ft<sup>2</sup> - @ 1% of land)

Total area retrofitted with retention via DOEE direct investment annually

# 2013 Stormwater Rule

Amended January 31, 2020

#### Major land-disturbing activity

- > 5,000 ft<sup>2</sup> or more of land-disturbing activity, including
  - 2,500 ft<sup>2</sup> or more of post-project impervious surface, or
  - Any pre-project natural surface (forest or meadow)

#### Major substantial improvement activity, Renovation for which two conditions are met:

- Cost exceeds 50% pre-project value of structure, and
- ➤ Combined structure footprint and disturbance ≥ 5,000 ft<sup>2</sup> (e.g., 6,000 ft<sup>2</sup> building or 4,000 ft<sup>2</sup> building 2,000 ft<sup>2</sup> land disturbance), including
  - 2,500 ft<sup>2</sup> or more of post-project mpervious surface, or
  - Any pre-project natural surface (forest or meadow)

#### Stormwater Retention Volume

- The runoff that must be retained by the regulated site is called the Stormwater Retention Volume (SWRv)
  - This is calculated using the required storm size for the site
    - 1.2 inches for Major Land Disturbing Activities
    - 0.8 inches for Major Substantial Improvement Activities
  - This may be retained through a combination of on-site and off-site retention

#### Stormwater Retention Volume (SWRv)

#### Equation for a Major Land Disturbing Activity

$$SWRV = P (RV_I^*\%I + RV_C^*\%C + RV_N^*\%N)*SA*7.48 / 12$$

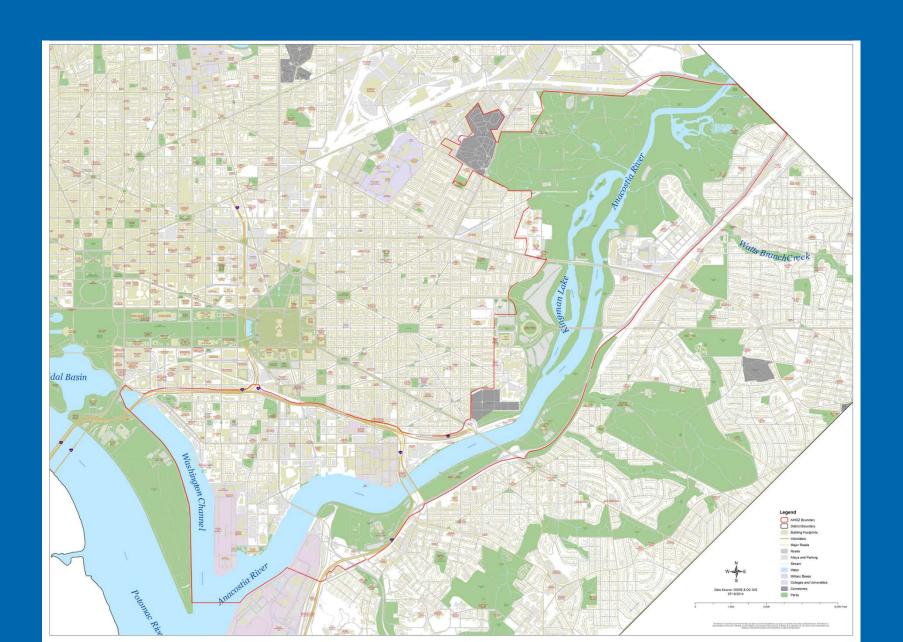
- SWRv = Volume required to be retained (gal)
   P = 1.2 inches (90<sup>th</sup> percent rainfall event for the District)
   Rv<sub>I</sub> = 0.95 (runoff coefficient for impervious cover)
- Rv<sub>C</sub> = 0.25 (runoff coefficient for compacted cover)
   Rv<sub>N</sub> = 0.0 (runoff coefficient for natural cover)
- %I''= % of site in impervious cover
- %C = % of site in compacted cover%N = % of site in natural cover
- SA = Surface area (square feet)

Impervious Surface = 14,000 sf

SWRv = 10,000 gal.

#### Anacostia Waterfront Development Zone

- Sites within the AWDZ that receive District government funding have additional requirements:
  - Major Substantial Improvements have to retain stormwater from the first 1.0" of rainfall
  - All sites have to treat stormwater from the first 1.7" of rainfall



# Using Stormwater Retention Credits

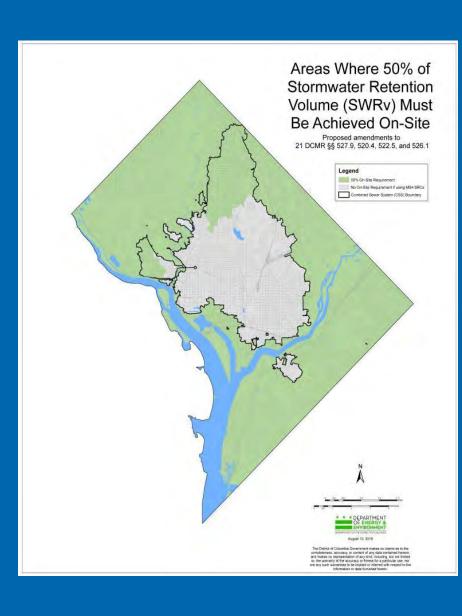
# Allowable Use of Off-Site Retention

For sites located in the MS4 or in portion of CSS where CSOs will be reduced with GI: On-site retention ≥ 50% of Stormwater Retention Volume (SWRv).

- Free to go off site
- Less than 50%: must prove that onsite retention is technically infeasible or environmentally harmful

No minimum on-site requirement for projects:

- Located in portion of CSS where CSOs will be reduced with storage tunnels.
- Using MS4 SRCs to meet Off-site retention



# Off-Site Retention Volume (Offv)

On-Site SWRv Offv Retention Volume 10,000 5,000 5,000 gallons gallons gallons

# Two Options to Achieve Offv

#### Stormwater Retention Credits (SRCs)

- Privately tradable
- 1 SRC corresponds to 1 gallon of retention for 1 year
- > 1 SRC achieves 1 gallon of Offv for 1 year (restrictions apply)
- Each SRC has a unique serial number
- Buyer and seller negotiate price (\$1.73 12-month average)
- You can also generate your own SRCs

#### In-lieu fee (ILF) payment

- Paid to DOEE.
- Corresponds to 1 gallon of retention for 1 year.
- Achieves 1 gallon of Offv for 1 year.
- Adjusted annually for inflation (current price = \$3.78)

#### On-site vs. Off-Site Compliance

- On-site compliance costs/benefits include:
  - The cost to design and install GI on-site
  - The cost to maintain GI on-site
  - Opportunity costs associated with lost space for other amenities
- Off-site compliance costs/benefits include:
  - SRC trading prices (\$1.73) or the ILF price (\$3.78)
  - Opportunities to generate SRCs from a voluntary GI project
  - Potential time-saving in permitting and construction

#### Calculating Cost to Achieve Offv

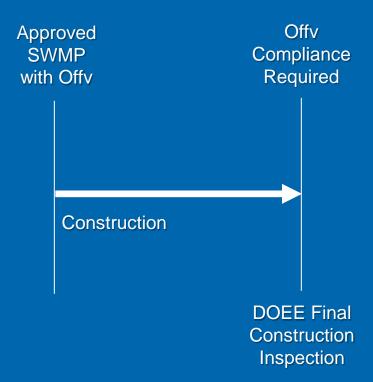
Impervious surface = 14,000 sf

SWRv = 10,000 gal. On-site minimum = 5,000 gal. On-site retention = 7,000 gal. Offv = 3,000 gal.

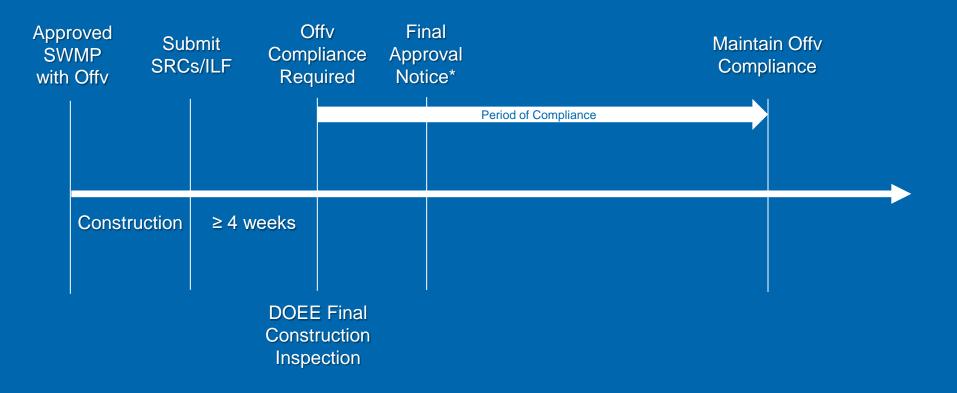
#### Calculating Cost to Achieve 3,000 gal Offv

|         | In-Lieu Fee                      | SRCs  |
|---------|----------------------------------|---|
| Annual  | =\$3.78 * 3,000<br>=\$11,340     | = SRC Market Cost * 3,000<br>=\$5,190 (if cost = \$1.73)      |
| 5 years | =5 * \$3.78 * 3,000<br>=\$56,700 | = 5 * SRC Market Cost * 3,000<br>=\$25,950 (if cost = \$1.73) |

# Timeline for Achieving Offv

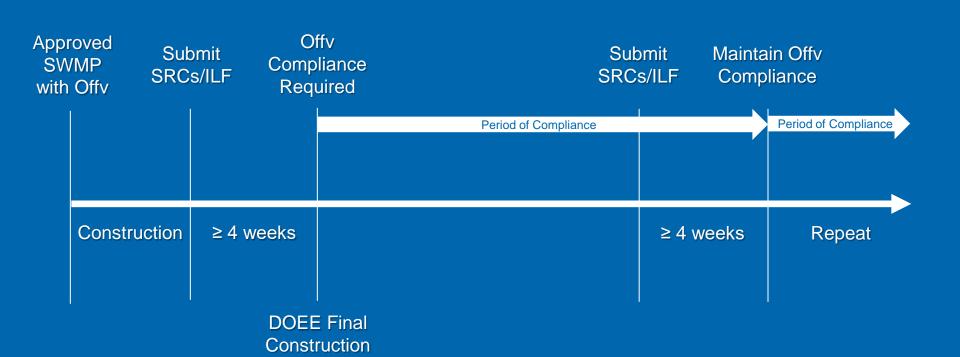


# Timeline for Achieving Offv



<sup>\*</sup> To receive a Final Approval Notice, regulated sites must submit an As-Built SWMP and proof of meeting any Offv obligation.

# Timeline for Achieving Offv



Inspection

#### Achieving Offv

- The Stormwater Management Plan (SWMP) states the Offv, but not how the Offv will be met
- Meet Offv before Final Construction Inspection
- Offv is an ongoing obligation that can be:
  - Met annually or on a multiyear basis
  - Met with a mix of SRCs/ILF (and the mix can change)
  - Reduced in the future by installing additional retention
- If a site lapses in compliance with Offv:
  - DOEE assesses the ILF and a 10% late fee
  - DOEE will take enforcement action

#### Use of SRCs

- SRCs can be banked indefinitely
- 1-year lifespan begins when SRCs are used
- Sewershed Restrictions:
  - MS4 projects must use MS4 SRCs
  - AWDZ projects must use MS4 SRCs (1:1.25 ratio if not Anacostia watershed)
  - Requirements for CSS projects depend on location and amount of on-site retention
- Maintenance failure at SRC-generating sites does not invalidate SRCs purchased from that site
  - Original owner of the SRCs is responsible for replacing the lost retention capacity

### Use of SRCs

| Regulated Site Location               | On-Site<br>Retention   | 2013 Stormwater<br>Rule                | 2020 Amendment  |
|---------------------------------------|------------------------|--|---|
| AWDZ sites (relief required)          |                        | Any SRC (1.25 ratio for non-Anacostia) | SRCs from MS4 (1.25 ratio for non-Anacostia)  |
| MS4                                   | ≥50%                   | Any SRC                                | SRCs from MS4   |
|                                       | <50% (relief required) | Any SRC                                | SRCs from MS4   |
| CSS areas where                       | ≥50%                   | Any SRC                                | Any SRC   |
| CSOs are reduced with GI              | <50% (relief required) | Any SRC                                | <ul> <li>SRCs from MS4</li> <li>SRCs from CSS areas where<br/>CSOs are reduced with GI</li> </ul> |
| CSS areas where                       | ≥50%                   | Any SRC                                | Any SRC   |
| CSOs are reduced with storage tunnels | <50%                   | Any SRC                                | SRCs from MS4   |

#### MS4 sites can continue to use CSS SRCs if:

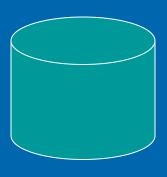
- The site is already approved and self-generates SRCs from an already-approved project, or
- The SRCs are purchased according to a contract that has already been signed

# Benefits of the SRC program to District Waterbodies

### Trading's Potential to Increase Retention

➤Same retention for 1.2" storm:





10,000 gallons

#### **Trading**

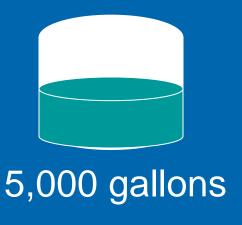


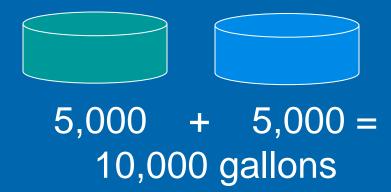
#### Trading's Potential to Increase Retention

- Greater retention for storms smaller than 1.2"
- ➤ Example 0.6" storm:

Strict On-Site

Trading

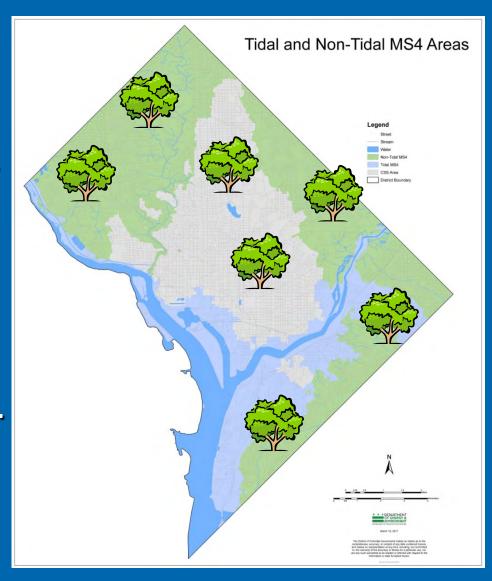




- >90% of storms in Washington DC are less than 1.2".
- ➤ This scenario yields ~50% increase in annual retention.

# Benefits to District Waterbodies

- Increased annual retention District-wide.
- Increased capture of firstflush volume.
- Shift retention BMPs to most vulnerable tributaries and improve socioeconomic outcomes.



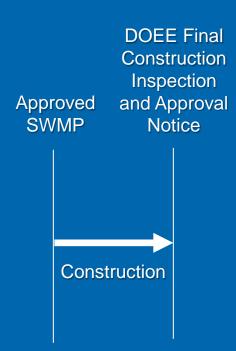
# Generation of SRCs

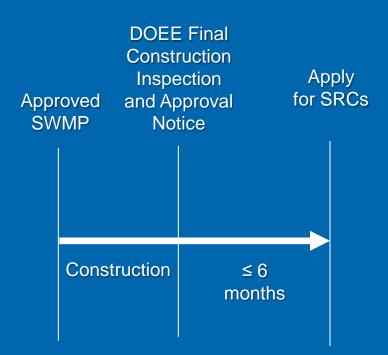
#### Generating SRCs

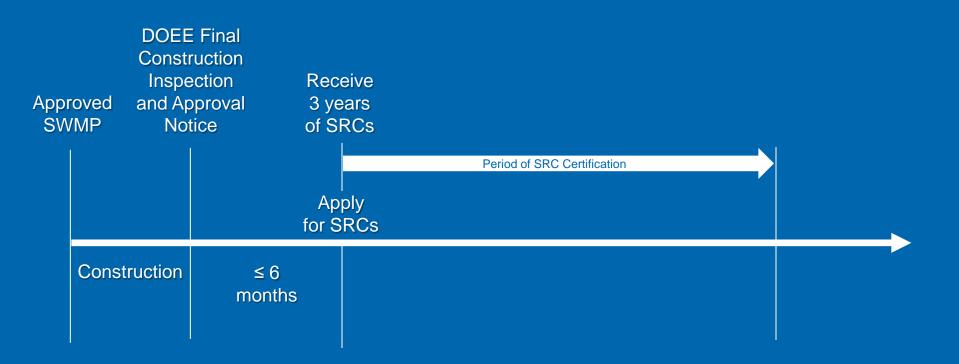
- Reduce stormwater runoff by installing GI voluntarily
  - DOEE approval of a Stormwater Management Plan
  - Project must be located in the District
  - GI must have been installed since July 1, 2013
  - First SRC certification submitted within 3 years of project completion
  - Projects that start generating SRCs can continue to generate SRCs if they do not lapse in SRC certification for more than 6 months
- Pass DOEE's construction and maintenance Inspections
- Provide a maintenance contract or plan for the period of SRC certification
  - You can receive SRCs for up to 3 years at a time

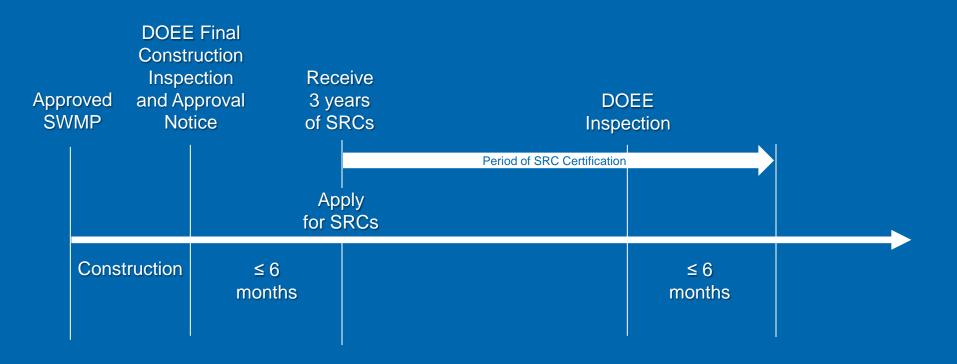
### Maintenance Requirements

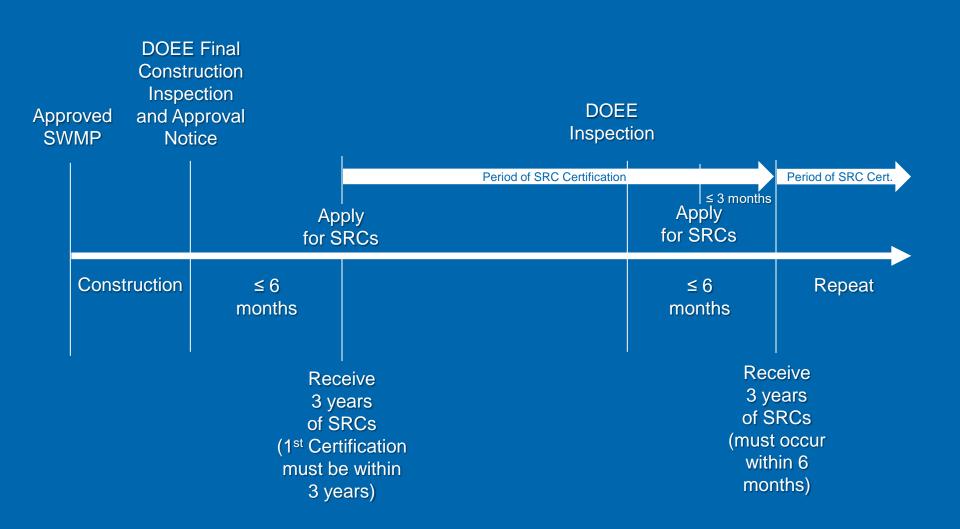
- Property used for SRC-retrofits not permanently obligated to that use:
  - No maintenance covenant required for SRC-generating retention capacity.
  - Retention capacity must be maintained for time period for which DOEE certifies SRCs.
  - Maintenance obligation can be ended by forfeiting SRCs or purchasing SRCs for DOEE to retire or paying ILF.
- Failure to maintain retention capacity for time of SRC certification results in:
  - DOEE requires retention volume to be compensated for.
  - DOEE may take enforcement action.
  - No additional certification of SRCs.











#### Overview of SRC Certification Process

- 1) Design and receive DOEE approval of SWMP (review fees apply).
- 2) Install retention capacity
- 3) Pass DOEE final construction inspection
- 4) Apply for certification of SRCs (within 3 years of completion), including:
  - 1) As-built SWMP
  - For period of certification, submit maintenance contract or documentation of ability/expertise
- 5) Receive up to 3 years' worth of SRCs
- 6) Maintain retention capacity and pass inspections
- 7) After 3 years, apply for additional SRCs (within 6 months), including:
  - For period of certification, maintenance contract or documentation of ability/expertise
- 8) Receive up to 3 years' worth of SRCs.

----Repeat 6-8 indefinitely-----

#### Certification of Additional SRCs

| Year of Application | Year of Certification | Number of SRCs | Total SRCs | Cumulative<br>SRCs |
|---------------------|-----------------------|----------------|------------|--------------------|
| Year 1              | Year 1                | 1,000          |            | 3,000              |
|                     | Year 2                | 1,000          | 3,000      |                    |
|                     | Year 3                | 1,000          |            |                    |
| Year 4              | Year 4                | 1,000          |            | 6,000              |
|                     | Year 5                | 1,000          | 3,000      |                    |
|                     | Year 6                | 1,000          |            |                    |
| Year 7              | Year 7                | 1,000          |            | 9,000              |
|                     | Year 8                | 1,000          | 3,000      |                    |
|                     | Year 9                | 1,000          |            |                    |

#### <u>Unique Serial Number for Each SRC</u>

Beginning of certification year (yyyymmdd)

Major & Sub drainage (A,R,P & 2 digits) SWMP number (5 digits)

Individual gallon of capacity (6 digits)

20200101-A18-01400-000001 20200101-A18-01400-000002 20200101-A18-01400-000003

. . .

20200101-A18-01400-000998 20200101-A18-01400-000999 20200101-A18-01400-001000

#### Unique Serial Number for Each SRC

Beginning of certification year (yyyymmdd)

Major & Sub drainage (A,R,P & 2 digits) SWMP number (5 digits)

Individual gallon
of capacity
(6 digits)

20140101-A18-01400-000001 through 20140101-A18-01400-001000 20150101-A18-01400-000001 through 20150101-A18-01400-001000 20160101-A18-01400-000001 through 20160101-A18-01400-001000 20170101-A18-01400-000001 through 20170101-A18-01400-001000 20180101-A18-01400-000001 through 20180101-A18-01400-001000 20190101-A18-01400-000001 through 20190101-A18-01400-001000

#### Example SRC Transaction

- Grocery parking lot voluntarily retrofits w/4,000 gal GI practice to generate 3 years of SRCs or 12,000 SRCs.
- Church parking lot voluntarily retrofits w/2,000 gal GI practice to generate 3 years of SRCs or 6,000 SRCs.
- Regulated site has 3,000 gal Offv and purchases total of 18,000 SRCs to achieve Offv for 6 years.
- By end of 6-year period, regulated site purchases additional SRCs.

#### Process for Buying and Selling Credits

- Negotiate terms of transfer/contract between buyer and seller
  - Template contract available at doee.dc.gov/src
- 2. Submit application for transfer of SRC ownership
  - DOEE will process application and provide confirmation
- DOEE tracks price information for transfers and makes this public – but does not provide project/contact information associated with prices

#### <u>DOEE-Funded Projects</u>

- DOEE limits SRC certification for projects that are DOEE funded
- DOEE certifies 50% of SRCs and withholds the other 50%
- Once the withheld 50% multiplied by the average selling price = the total value DOEE provided, DOEE will certify 100%

#### DOEE-Funded Project Example

DOEE provides \$5,000 for a BMP with 1,000 gallons of SRC eligibility

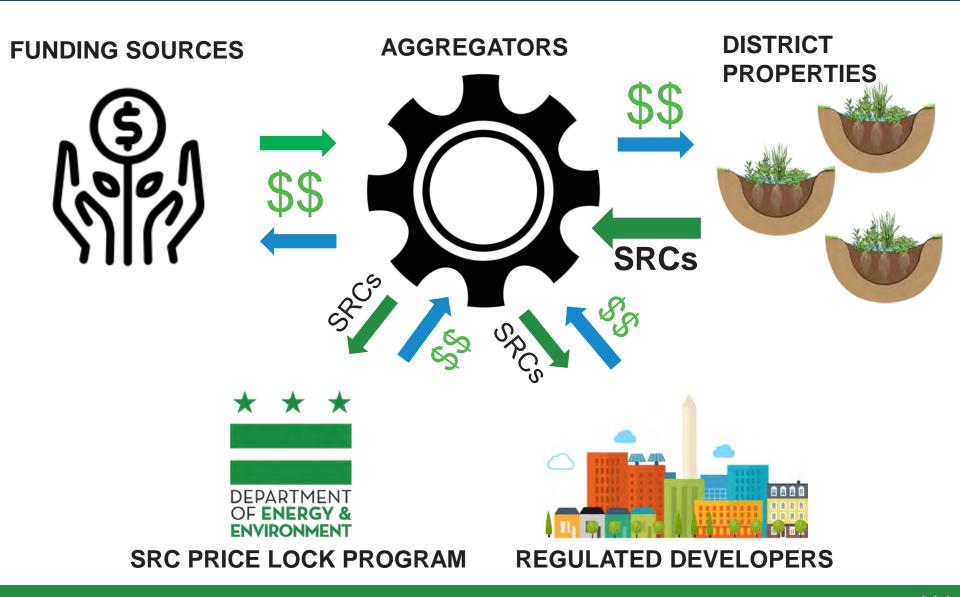
| Year | SRC<br>Eligibility | SRCs<br>Certified | SRCs<br>Withheld | Average<br>Price | Value<br>Recouped | Value<br>Recouped<br>to Date |
|------|--------------------|-------------------|------------------|------------------|-------------------|------------------------------|
| 1    | 1000               | 500               | 500              | \$1.5            | \$750             | \$750                        |
| 2    | 1000               | 500               | 500              | \$2              | \$1000            | \$1750                       |
| 3    | 1000               | 500               | 500              | \$2              | \$1000            | \$2750                       |
| 4    | 1000               | 500               | 500              | \$1.5            | \$750             | \$3500                       |
| 5    | 1000               | 500               | 500              | \$1              | \$500             | \$4000                       |
| 6    | 1000               | 500               | 500              | \$2              | \$1000            | \$5000                       |
| 7    | 1000               | 1000              |                  |                  |                   |                              |
| 8    | 1000               | 1000              |                  |                  |                   |                              |
| 9    | 1000               | 1000              |                  |                  |                   |                              |

## SRC Price Lock Program

#### SRC Price Lock Program

- DOEE is purchasing SRCs at fixed rates
  - Eligible GI must be new, voluntary, and in the MS4
  - Participants also have the option to sell on the market
- Option to sell to DOEE provides certainty about the revenue from an SRC-generating project
  - Effectively constitutes a price floor
- DOEE has made an initial commitment of \$11.5 million to purchase SRCs

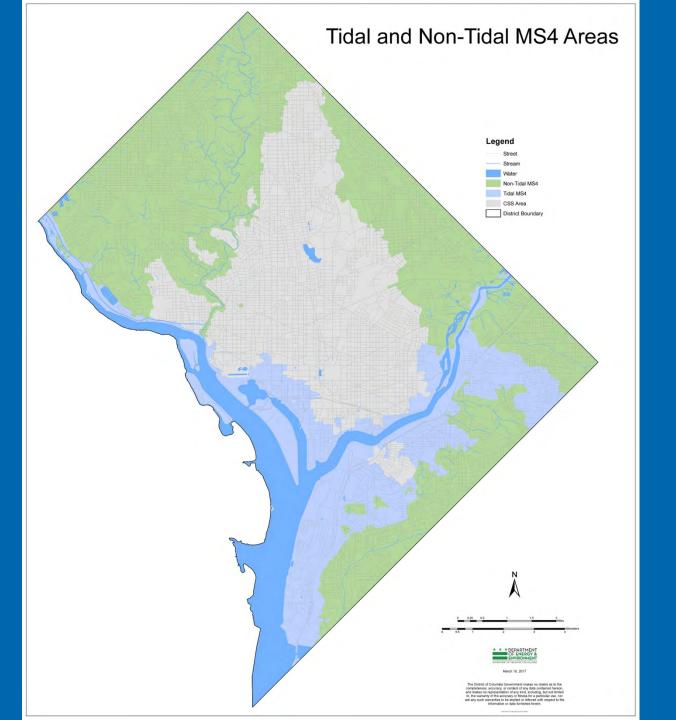
#### POTENTIAL SRC-GENERATING MODEL



#### SRC Price Lock Program - Purchase Prices

- DOEE offers a price for the first 6 years of SRC certification that is expected to help recover construction costs
- DOEE offers a price for the subsequent 6 years that is expected to help cover maintenance costs
- Participants may negotiate a higher selling price on the market

| Location      | SRC Purchase Price, Years 1 through 6 | SRC Purchase Price, Years 7 through 12 |
|---------------|---------------------------------------|--|
| Non-Tidal MS4 | \$2.03                                | \$0.42                                 |
| Tidal MS4     | \$1.77                                | \$0.42                                 |
| CSS           | N/A                                   | N/A                                    |



#### SRC Price Lock Program - Process

- Apply online through the Surface and Groundwater System (SGS)
- Review and sign an SRC Purchase Agreement, which contains the purchase price and other terms
- Obtain DOEE approval for SWMP
- Construct green infrastructure, passing DOEE inspection
- Submit as-built SWMP

#### SRC Price Lock Program - Process

- Apply for SRC Certification for 3 years
  - Choose whether to sell on the market or sell to DOEE
  - To sell to DOEE, you must submit an Intent to Sell SRCs form within 1 year of the SRC certification date. You can sell your SRCs to DOEE in two separate transactions within the 1-year period
  - Maintain green infrastructure through the period of SRC certification
- Repeat the above steps for 12 years of SRC certification
- After 12 years, you can continue to generate SRCs to sell on the market, but you will not be able to sell these SRCs to DOEE

#### SRC Price Lock Program Application

- Preliminary (30%) design of proposed green infrastructure
  - Narrative description
  - Map or aerial view
  - Plan view sketch and cross section
  - Preliminary volume calculation
- Letter of support from property owner (if different from SRC seller)
- Cost estimate

#### SRC Price Lock Program

- All \$11.5 million is held in an escrow account
  - DOEE reserves the necessary funding for each project to ensure it is available at the time of the sale
- Program is opt-in
  - There are no penalties if you do not generate and sell SRCs to DOEE, but this may result in expiration of the SRC Purchase Agreement
- DOEE's grantee, the Center for Watershed Protection, helps DOEE with administration of SRC Purchase Agreements

# SRC Aggregator Startup Grant Program

#### SRC Aggregator Startup Grant

- DOEE offered grants of up to \$75,000 to assist SRC-aggregating businesses with preliminary technical and outreach work
  - Desktop assessment of prospective sites
  - Outreach to property owners
  - Field assessment/analysis of prospective sites
  - Preliminary design of green infrastructure
- Application period has closed, but may reopen if more funds become available
- Email if you are interested in receiving notifications

## SRC Site Evaluation Program

#### **SRC Site Evaluation**

- DOEE's grantee, the Center for Watershed Protection, will evaluate green infrastructure opportunities
  - Will only be used to evaluate opportunities for new, voluntary green infrastructure in the MS4
  - Sites must have at least 0.5 acres available
  - Evaluations are provided directly to property owners
- Properties interested in green infrastructure can also work with SRC-aggregating businesses

#### **SRC Site Evaluation - Process**

- Apply for SRC Site Evaluation Program
- If selected, schedule an evaluation with CWP
- Review SRC Site Evaluation
  - You may meet with CWP to discuss the evaluation if desired
- Consider installing the SRC-generating green infrastructure and apply for the SRC Price Lock Program

## DOEE Facilitation of the Market and Market Status

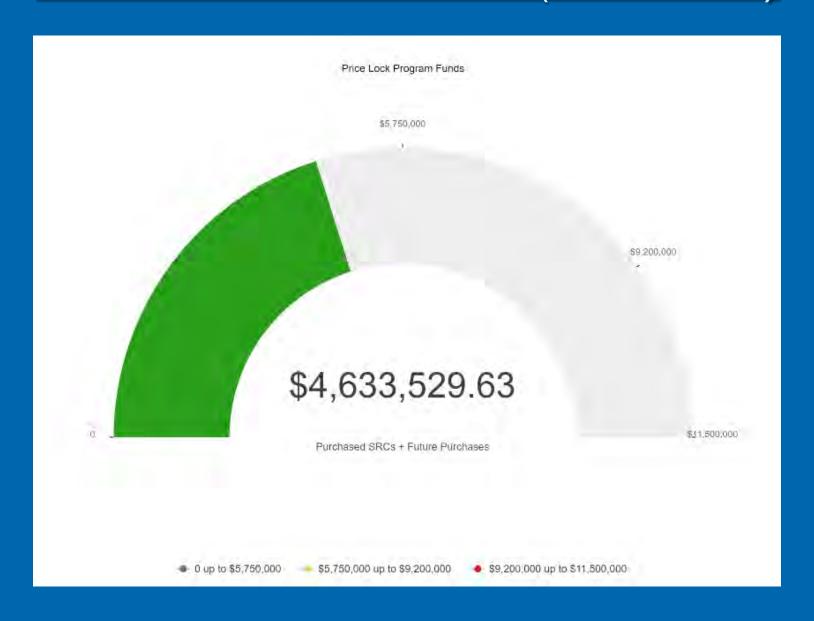
#### DOEE Facilitation of the SRC Market

- Website, Surface and Groundwater System, SRC and Offv Registry doee.dc.gov/src
- SRC Price Lock Program
- SRC Aggregator Startup Grant Program
- SRC Site Evaluation Program
- Contract template for SRC transfers
- GIS viewer for impervious areas
- Financial Return Calculator

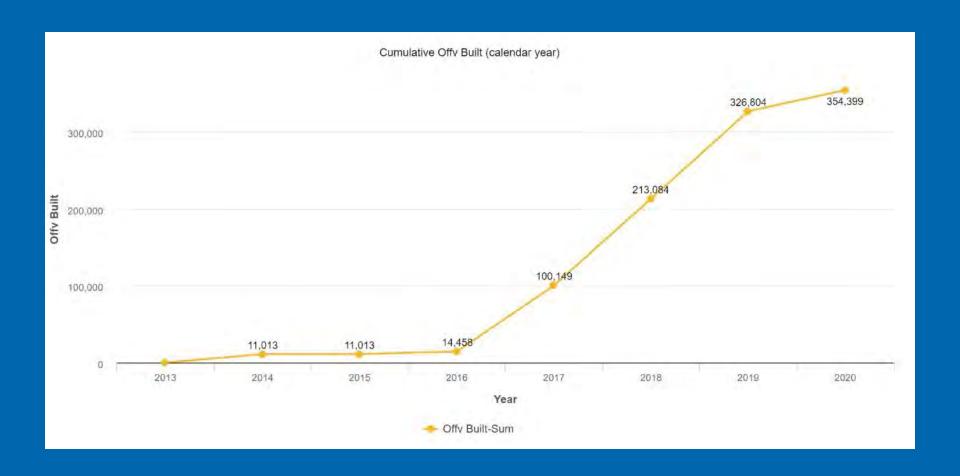
#### **SRC Market Data (11/2/2020)**

- SRC trades
  - 112 trades overall
  - 1,072,350 SRCs purchased
  - \$1,980,672.98 in sales
  - 38 trades in 2020 (YTD) at average of \$1.72
  - 28 trades in 2019 at average \$1.86/SRC
  - 9 trades in 2018 at average \$1.70/SRC
- Demand
  - Approximately 13% of regulated sites (132 projects) have opted to meet some of their retention obligation off-site
  - 977,604 gallons of Offv
  - 72 projects have completed construction (or within 4 weeks)
    - 50 purchasing SRCs
    - 21 generating their own SRCs
    - 1 is paying ILF

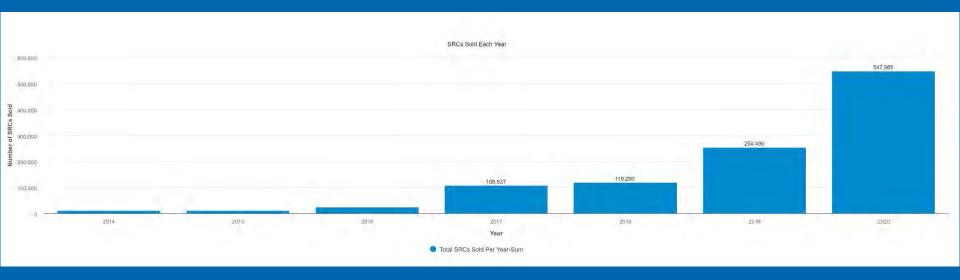
## SRC Price Lock Funds (11/2/2020)



## Built Offv (11/2/2020)



## SRCs Sold (11/2/2020)



#### Financial Return Calculator

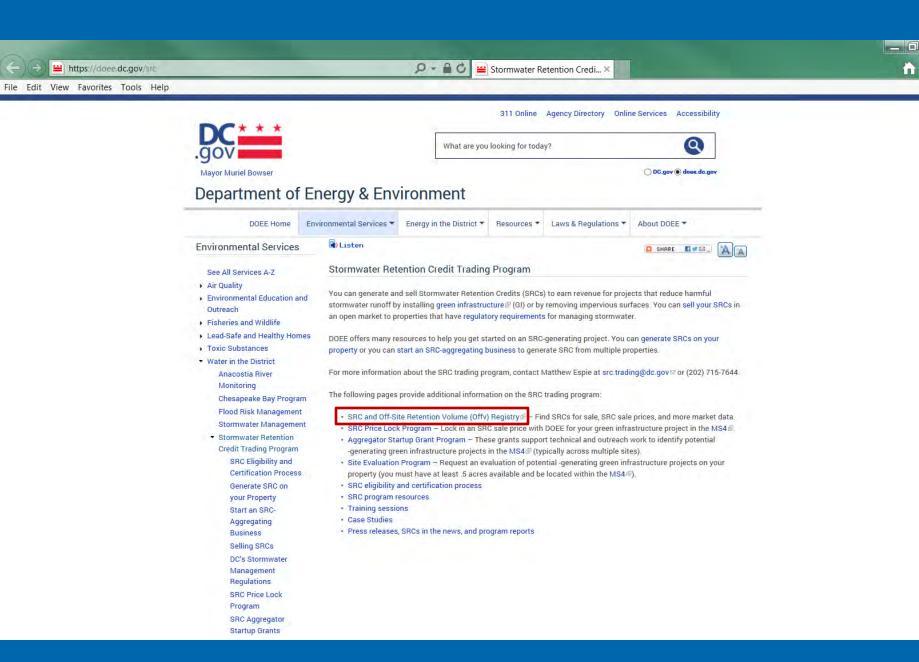
#### SRC Financial Return Calculator

- Estimates the potential SRC eligibility and ROI
- Designed with many end-users in mind
  - > Engineers
  - Aggregators
  - Property owners
- Allows user to have high-level or granular project information
- Uses assumptions to fill in missing or incomplete project data

#### SRC Financial Return Calculator

- Example Project
- Voluntary project participating in DOEE's Price Lock Program
  - Large site with ample impervious area
    - > 30,000 ft<sup>2</sup> project area
    - 24,000 ft² of impervious area in CDA
    - > 3,000 ft<sup>2</sup> standard bioretention installation
  - ...change some inputs to view the outcomes

## SRC Registry



#### <u>Additional Information</u>

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For more information about the SRC Program, visit doee.dc.gov/src

To access DOEE's Surface and Groundwater System, visit doee.dc.gov/sgs

For DOEE's stormwater management regulations and related information, visit

doee.dc.gov/swregs