March 26, 2019

Mr. George Korvah, Manager

Environmental & Water Chemistry Branch

GSA Heating Operations & Transmission District

U.S. General Services Administration (GSA)

325 13th Street, SW

Washington, DC 20024

**RE: Permits to Operate Three (3) Emergency Diesel Generator Sets at the U.S. General Services Administration Central Heating and Refrigeration Plant**

Dear Mr. Korvah:

Pursuant to sections 200.1 and 200.2 of Title 20 of the District of Columbia Municipal Regulations (20 DCMR), a permit from the Department of Energy and Environment (the Department) shall be obtained before any person may construct and operate a stationary source in the District of Columbia. The application of the U.S. General Services Administration (GSA) (the Permittee) to operate three (3) diesel fuel-fired emergency generator sets at the Central Heating and Refrigeration Plant (CHRP), located at 325 13th Street SW, Washington DC, per the submitted plans and specifications, has been reviewed:

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Equipment Location** | **Equipment Location Address** | **Generator (Engine) Size** | **Serial Number** | **Permit No.** |
| GSA - CHRP | 325 13th Street, SW Washington, DC 20024 | 1,250 kW  (1,818 hp) | 2FN02408/ESO:BDZPF | 6796-R1 |
| GSA - CHRP | 325 13th Street, SW Washington, DC 20024 | 1,250 kW  (1,818 hp) | 2FN02408/ESO:BDZPF | 6797-R1 |
| GSA - CHRP | 325 13th Street, SW Washington, DC 20024 | 1,250 kW  (1,818 hp) | 2FN02408/ESO:BDZPF | 6798-R1 |

Based on the submitted plans and specifications as detailed in the applications received December 20, 2018 your application is hereby approved subject to the following conditions:

I. General Requirements:

a. The emergency generators shall be operated in accordance with the air pollution control requirements of 20 DCMR.

b. These permits expire on March 25, 2024 [20 DCMR 200.4]. If continued operation after this date is desired, the owner or operator shall submit an application for renewal by December 24, 2023.

c. Operation of equipment under the authority of these permits shall be considered acceptance of its terms and conditions.

1. The Permittee shall allow authorized officials of the District, upon presentation of identification, to:

1. Enter upon the Permittee’s premises where a source or emission unit is located, an emissions related activity is conducted, or where records required by this permit are kept;

2. Have access to and copy, at reasonable times, any records that must be kept under the terms and conditions of this permit;

3. Inspect, at reasonable times, any facilities, equipment (including monitoring and air pollution control equipment), practices, or operations regulated or required under this permit; and

4. Sample or monitor, at reasonable times, any substance or parameter for the purpose of assuring compliance with this permit or any applicable requirement.

1. These permits shall be kept on the premises and produced upon request.
2. Failure to comply with the provisions of these permits may be grounds for suspension or revocation. [20 DCMR 202.2]

g. The Permittee shall provide, in a timely manner, any information requested by the Department needed to include the requirements of these permits in the facility’s Title V operating permit.

II. Emission Limitations:

* + 1. a. Visible emissions shall not be emitted into the outdoor atmosphere from the generator sets, except that discharges not exceeding forty percent (40%) opacity (unaveraged) shall be permitted for two (2) minutes in any sixty (60) minute period and for an aggregate of twelve (12) minutes in any twenty-four hour (24 hr.) period during start-up, cleaning, adjustment of combustion controls, or malfunction of the equipment [20 DCMR 606.1]

*Note that 20 DCMR 606 is subject to an EPA-issued call for a State Implementation Plan (SIP) revision (known as a “SIP call”) requiring the District to revise 20 DCMR 606. See “State Implementation Plans: Response to Petition for Rulemaking; Restatement and Update of EPA’s SSM Policy Applicable to SIPs; Findings of Substantial Inadequacy; and SIP Calls To Amend Provisions Applying to Excess Emissions During Periods of Startup, Shutdown and Malfunction”, 80 Fed. Reg. 33840 (June 12, 2015). It is likely that this federal action will result in changes to the requirements of 20 DCMR 606. Any such changes, once finalized in the DCMR, will supersede the language of Condition II(a) as stated above.*

b. An emission into the atmosphere of odorous or other air pollutants from any source in any quantity and of any characteristic, and duration which is, or is likely to be injurious to the public health or welfare, or which interferes with the reasonable enjoyment of life or property is prohibited. [20 DCMR 903.1]

c. NOx emissions from each generator set shall not exceed 9.93 g/hp-hr. [20 DCMR 201] *Note that manufacturers’ emission factors may be used for documenting compliance with this condition unless other credible evidence of emission rates, such as results of emission testing pursuant to Condition IV(d), becomes available.*

III. Operational Limitations:

* 1. a.   The emergency generators shall not be operated in excess of 400 hours in any given 12 month period. If operation beyond 400 hours is desired, the Permittee shall submit an application to amend these permits to comply with the conditions of 20 DCMR 805 and 20 DCMR 204 as if the equipment were being installed new at that time and shall obtain the Department’s approval of such application prior to initiating such operation.

b.   Except as specified in Condition III(c), each of the emergency generators shall be operated only during emergencies resulting from electrical power outages due to: a failure of the electrical grid; on-site disaster; local equipment failure; or public service emergencies such as flood, fire, natural disaster, or severe weather conditions (e.g. hurricane, tornado, blizzard, etc.). [20 DCMR 201]

c.   The emergency generators may be operated for the purpose of maintenance checks and readiness testing and in non-emergency situations for a period not to exceed one hundred (100) hours per calendar year, per generator set, as specified in Conditions III(c)(1) and (2) below. Any such operation shall be considered as part of the 400 hours allowed under Condition III(a) above. [20 DCMR 201]

1.   The emergency generators may be operated for the purpose of maintenance checks and readiness testing, provided that the tests are recommended by federal, state or local government, the manufacturer, the vendor, the regional transmission organization or equivalent balancing authority and transmission operator, or the insurance company associated with the engine. [40 CFR 63.6640(f)(2)(i) and DCMR 201]; and

2.   Each of the emergency generators may be operated for up to fifty (50) hours per calendar year in non-emergency situations, subject to the following conditions [40 CFR 63.6640(f)(3) and 20 DCMR 201]:

1. Any such operation shall be counted as part of the 100 hours per calendar year for maintenance and testing as provided in Condition III(c).
2. These 50 hours of non-emergency operations per calendar year cannot be used for peak shaving, or as part of any program to supply power to generate income for the facility as part of a financial arrangement with another entity;
3. All operations prohibited under Condition III(e) are also prohibited under this condition; and
4. All operations of the emergency generators resulting from a deviation in voltage or frequency from the electric provider to the premises shall be considered non-emergency operation and counted as part of this 50 hour per calendar year allowance.

d.   The emergency generators shall fire only diesel fuel which contains a maximum sulfur content of 15 ppm (0.0015 percent by weight) and either a minimum cetane index of 40 or a maximum aromatic content of 35 volume percent. [20 DCMR 201, 20 DCMR 801, and 40 CFR 63.6604(c)] *Note that this is a streamlined condition. The Permittee-requested sulfur content incorporated as a requirement pursuant to 20 DCMR 201 is more stringent than the 1% sulfur limit found in 20 DCMR 801.1. That same standard is equivalent to the requirement in 40 CFR 63.6604(c), except that it was implemented at the time of installation of the equipment at the site. Therefore compliance with this condition will show compliance with all three requirements.*

e.   Each of the emergency generators shall not be operated in conjunction with a voluntary demand-reduction program or any other interruptible power supply arrangement with a utility, other market participant, or system operator. [20 DCMR 201]

f.    Each of the emergency generator sets shall be operated and maintained in accordance with the manufacturer’s emission-related written instructions or the Permittee shall develop and implement a written maintenance plan consistent with industry standards for similar models if manufacturer instructions are unavailable. Any Permittee-developed maintenance plan must provide to the extent practicable for the maintenance and operation of the engine in a manner consistent with good air pollution control practice for minimizing emissions. [40 CFR 63.6625(e), 40 CFR 63.6640(a), 40 CFR 63, Subpart ZZZZ, Table 6, and 20 DCMR 201]

g.   In addition to the requirements of Condition III(f), the following maintenance activities shall be performed on the schedules specified [40 CFR 63.6603(a), 40 CFR 63.6640(a), and 40 CFR 60, Subpart ZZZZ, Table 2d]:

1.   Change oil and filter every 500 hours of operation or annually, whichever comes first, except that sources have the option to utilize an oil analysis program as described in 40 CFR 63.6625(i) in order to extend this specified oil change requirement.  If such an oil analysis program is to be used, the plan shall be submitted to the Department for review at the time of its establishment;

2.   Inspect air cleaner every 1,000 hours of operation or annually, whichever comes first, and replace as necessary; and

3.   Inspect all hoses and belts every 500 hours of operation or annually, whichever comes first, and replace as necessary.

1. The Permittee shall minimize each of the three generator engine’s time spent at idle during startup and minimize each engine’s startup time to a period needed for appropriate and safe loading of each engine, not to exceed 30 minutes. [40 CFR 63.6625(h)]

i.    At all times, including periods of startup, shutdown, and malfunction, the Permittee shall, maintain and operate the units in a manner consistent with safety and good air pollution control practices for minimizing emissions.  The general duty to minimize emissions does not require the Permittee to make any further efforts to reduce emissions if levels required by these permits and 40 CFR 63, Subpart ZZZZ have been achieved.  Determination of whether acceptable operating procedures are being used will be based on information available to the Department and the EPA Administrator which may include, but is not limited to, monitoring results, opacity observations, review of operating and maintenance procedures, review of operation and maintenance records, and inspection of the source. [20 DCMR 201 and 40 CFR 63.6605]

IV. Monitoring and Testing Requirements:

a.   The Permittee shall monitor the date, time, duration, and reason for each emergency generator startup to ensure compliance with Conditions III(a), (b), (c), and (e). [20 DCMR 500.2]

b.   In order to ensure compliance with Condition III(a), the Permittee shall monitor the total hours of operation each month with the use of a properly functioning, non-resettable hour metering device. Such a device must be installed if not already installed on the equipment.  [40 CFR 63.6625(f) and 40 CFR 63.6655(f)]

c.   The Permittee shall test fuel oil as necessary to show compliance with Conditions III(d) and V(c) in accordance with ASTM method D-4294 or D-5453 or other method approved in advance by the Department. [20 DCMR 502.3 and 502.6]

d.   The Permittee shall conduct and allow the Department access to conduct tests of air pollution emissions from any source as requested.  [20 DCMR 502.1]

V.  Record Keeping and Reporting Requirements:

a.   The following information shall be recorded, initialed, and maintained in a log at the facility for a period not less than five (5) years [20 DCMR 500.8, 40 CFR 63.6660, 40 CFR 63.6655, and 40 CFR 63.10(b)]:

1.   The date, time, duration, and reason for each start-up of each emergency generator, including the following specific information:

i.    If the unit is operated in non-emergency situations pursuant to Condition III(c)(2), the specific purpose for each operation period must be recorded; and

ii.   If anyone of the unit is operated for emergency purposes, what classified the operation as emergency;

2.   The total hours of operation for each unit, for each month and the cumulative 12-month rolling period shall be calculated and recorded within 15 days of the end of each calendar month for the previous month and the 12-month period ending at the end of that month;

3.   The total hours of operation for each unit, for maintenance checks and readiness testing and non-emergency operation pursuant to Condition III(c) each month, recorded within 15 days of the end of each calendar month, and totaled for each calendar year by January 15 of each year for the previous calendar year.

4.   The total hours of operation for each unit, for each calendar year for non-emergency purposes pursuant to Condition III(c)(2), totaled by January 15 of each calendar year for the previous calendar year;

5.   Records of the maintenance performed on each unit *[Note that these records must be sufficient to document that the Permittee is complying with the requirements of Conditions III(f) and (g)]*;

6.   Records of the results of any visible emissions monitoring performed;

7.   Records of the occurrence and duration of each malfunction of operation;

8.   Records of the actions taken during periods of malfunction to minimize emissions, including corrective actions to restore malfunction process and air pollution control and monitoring equipment to its normal or usual manner of operation; and

9. Records of fuel usage for each unit on a monthly and annual total basis for use in reporting fuel use and emissions from the facility, including equipment covered by these permits.

b.   The Permittee shall maintain a copy for each of the emergency generator’s manufacturer’s maintenance and operating recommendations at the facility. If such documentation is unavailable, the Permittee shall maintain documentation of the written maintenance plan consistent with industry standards in accordance with which the unit is being maintained. [20 DCMR 500.2]

c.   For each delivery of diesel fuel, the Permittee shall maintain one of the following:

1.   A fuel delivery receipt containing the date, fuel type, and amount of the delivery and certification from the fuel supplier that the fuel delivered was tested in accordance with an appropriate ASTM method (specified in the certification) and met the requirements of Condition III(d); or

2.   A fuel delivery receipt and documentation of sampling and analysis containing the following information:

i. The fuel oil type and the ASTM method used to determine the type (see the definition of distillate oil in 40 CFR 60.41c for appropriate ASTM methods);

ii. The weight percent sulfur of the fuel oil as determined using ASTM test method D-4294 or D-5453 or other method approved in advance by the Department;

iii. The date and time the sample was taken;

iv. The name, address, and telephone number of the laboratory that analyzed the sample; and

v. The test method used to determine the sulfur content.

d. The Permittee shall report, for all three generator engines, no later than March 31 of each year for the previous calendar year, to the U.S. Environmental Protection Agency (EPA) as follows [40 CFR 63.6650(h)] *Note that there are additional reporting requirements in 40 CFR 63.6650(h), but they cover reporting on operations not authorized under this permit, and as such are not included below.*:

1. The report shall contain the following information:

i. Company name and address where the generator engine is located.

ii. Date of the report and beginning and ending dates of the reporting period;

iii. Engine site rating and model year;

iv. Latitude and longitude of the engine in decimal degrees reported to the fifth decimal place;

v. Hours operated when there is a deviation of voltage or frequency of 5 percent or greater below standard voltage or frequency, including the date, start time, and end time for engine operation for that purpose;

vi. Number of hours the engine is contractually obligated to be available for the purposes of operating when there is a deviation of voltage or frequency of 5 percent or greater below standard voltage or frequency, where applicable;

vii. If there were no deviations from the fuel requirements in Condition III(d), a statement that there were no deviations from the fuel requirements contained in 40 CFR 63.6604 during the reporting period; and

viii. If there were deviations from the fuel requirements in Condition III(d), information on the number, duration, and cause of deviations and the corrective action taken.

2. The annual report must be submitted electronically using the subpart specific reporting form in the Compliance and Emissions Data Reporting Interface (CEDRI) that is accessed through EPA's Central Data Exchange (CDX) (www.epa.gov/cdx). However, if the reporting form specific to this subpart is not available in CEDRI at the time that the report is due, the written report must be submitted to the Administrator at the appropriate address listed in 40 CFR 63.13.

3. Records of these reports shall be maintained onsite and made available to the Department for a period not less than five (5) years. [20 DCMR 500.8, 40 CFR 63.6660, 40 CFR 63.6655, and 40 CFR 63.10(b)]

If you have any questions, please call me at (202) 535-1747 or Abraham T. Hagos at (202) 535-1354.

Sincerely,

Stephen S. Ours, P.E.

Chief, Permitting Branch

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