



## GOVERNMENT OF THE DISTRICT OF COLUMBIA

Department of Energy and Environment

TO: File

THROUGH: Stephen S. Ours, P.E.   
Chief, Permitting Branch

FROM: John C. Nwoke   
Environmental Engineer

**SUBJECT: Source Category Permit No. 7116-SC to Operate Existing Stationary Natural Gas-Fired Emergency Engines Exempt from NSPS Subpart JJJJ but Subject to NESHAP Subpart ZZZZ**

DATE: August 11, 2016

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### ***BACKGROUND INFORMATION***

The Air Quality Division (AQD) of the Department of Energy and Environment (the Department) has developed a source category permit for owners or operators to operate a subset of existing stationary natural gas-fired emergency spark ignition (SI) internal combustion engines in the District of Columbia. This particular source category permit is limited to engines exempt from compliance with the federal New Source Performance Standard (NSPS) “Standards of Performance for Stationary Spark Ignition Internal Combustion Engines” (40 CFR 60, Subpart JJJJ), but subject to the federal “National Emissions Standards for Hazardous Air Pollutants (NESHAP) for Stationary Reciprocating Internal Combustion Engines (RICE)” (40 CFR 63, Subpart ZZZZ). This source category permit will expedite the permitting process by simplifying permitting paper work, not requiring a notice and comment period for each emergency engine applicant, and reducing Department permit review time. The source category permit includes the requirements of all relevant District of Columbia (“District”) and federal air quality laws and regulations for this category of source.

All stationary emergency engines are potential sources of air pollution and are therefore subject to the requirements of 20 DCMR, Section 200 and must obtain a permit from the Department. This source category permit will provide an expedited method for obtaining such permits for a significant subset of those units while ensuring that all regulatory requirements are included in the governing permit for each covered unit.

### ***TECHNICAL INFORMATION***

This source category permit is applicable to owners and operators of stationary natural gas-fired emergency engines in the District of Columbia who submit an application to AQD and are approved for coverage under this permit, either actively or by passive approval which will occur

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45 days after submission of the complete application to AQD unless AQD objects to the approval in writing in that timeframe.

This source category permit covers only the operation of existing, emergency internal combustion engines, operated exclusively on natural gas, that are exempt from the requirements of 40 CFR 60, Subpart JJJJ on the basis that they have not been modified or reconstructed as defined in 40 CFR 60.14 or 60.15 and that they do not trigger NSPS applicability based on one of the following criteria:

1. The maximum engine power is less than or equal to 25 horsepower (HP) [19 mechanical kilowatts (kWm)] and it was manufactured on or after July 1, 2008;
2. The manufacturer participates in the voluntary manufacturer certification program described in 40 CFR 60, Subpart JJJJ and the date of manufacture of the emergency engine is after January 1, 2009; or
3. The emergency engine was ordered after June 12, 2006, was manufactured on or after January 1, 2009, and has a maximum engine power greater than 25 HP (19 kWm).

In addition, to be covered by this source category permit, an engine must be subject to the requirements of 40 CFR 63, Subpart ZZZZ, on the bases that [See 40 CFR 63.6585 and 40 CFR 63.6590]:

1. The engine is not located at a major source of hazardous air pollutants (HAPs) (i.e. it is located at an area source of HAPs); and
2. The engine will not be used for economic or emergency demand response purposes.

There are additional limitations placed on the equipment covered by this source category permit that are not required by the federal rule and may not be required in all cases by specific District regulations. This source category permit is not intended to disallow such operation in all cases. Instead, for some situations that may need further review by AQD, a case-by-case permit review process is still required to determine if such permits should be issued.

Although the regulation covers spark ignition engines with various fuels, AQD plans to require a closer review via a case-by-case permitting process for spark ignition engines that use fuels other than natural gas, hence only natural gas engines are covered by this source category permit.

Similarly, the regulation covers non-emergency engines. Again, AQD plans to require a case-by-case review of applications for any such engines at this time, so they are not covered by this

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source category permit.

For equipment not covered by this source category permit (or other source category permits), if any entity owns, operates, or plans to install any equipment of this sort, they should consult with AQD to determine the applicability of any other permitting requirements pursuant to 20 DCMR 200. The main phone number for AQD is (202) 535-2250.

Note that this source category permit does not cover all engines. Examples of engines not covered are: 1) non-emergency engines, 2) non-road engines, 3) compression ignition engines, 4) engines subject to the requirements of the spark ignition NSPS (40 CFR 60, Subpart JJJJ), 6) engines whose owners/operators are requesting exemption from the Reciprocating Internal Combustion Engine (RICE) National Emission Standards for Hazardous Air Pollutants (NESHAP) at 40 CFR 63, Subpart ZZZZ, and 7) spark ignition engines burning fuel other than natural gas. These categories may be covered by other source category permits or may be handled on a case-by-case basis by AQD.

### ***REGULATORY REVIEW***

#### **20 DCMR Chapter 2, Section 200: General Permit Requirements:**

Stationary emergency engines that burn fuel are potential sources of oxides of nitrogen and other air pollutants. Thus a Chapter 2 permit is required for installation and operation of such engine. In this case this source category permit is being proposed to allow applicants to obtain such a permit for a subset of existing sources, under 20 DCMR 200.6.

#### **20 DCMR Chapter 2, Section 204: Permit Requirements for Major Sources Located in Non-Attainment Areas (New Source Review):**

This source category permit is not intended to address NSR requirements and as such, the permit has been limited to applications that do not trigger 20 DCMR 204. It is extremely unlikely that New Source Review (NSR) would be triggered by any other pollutant without first triggering it for oxides of nitrogen (NO<sub>x</sub>). As such, the permit application specifically calls out the NSR threshold of 25 tons per year as a potential emission threshold above which the permit is not valid. However, in the rare instance that NSR could be triggered for other reasons, it is made clear in the application that AQD could deny coverage under the source category permit for special or unique circumstances. AQD would consider triggering NSR for another pollutant to be one of these circumstances.

#### **20 DCMR Chapter 2, Section 209: Permit Requirements for Non-Major Stationary Sources (Minor New Source Review):**

The equipment covered by this permit must be considered “existing” pursuant to the definitions in 40 CFR 63, Subpart ZZZZ. In order to qualify for this permit, therefore, the equipment must have been installed before the applicability date of 20 DCMR 209 (January 1, 2014). As such, 20

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DCMR 209 cannot be applicable to any units covered by this permit.

#### **20 DCMR Chapter 3 – Operating Permits and Acid Rain Programs:**

In some cases, these units are installed at major stationary sources subject to 20 DCMR Chapter 3, commonly known as Title V, referencing Title V of the federal Clean Air Act, which establishes this program on a national basis. In order to ensure that any equipment covered by this source category permit is amended into the facility's Title V permit, Condition II(g) was added to the source category permit to require permittees to submit the appropriate Title V permit application or application update to AQD within 12 months of the date of approval of coverage of the unit under the source category permit. Additionally, pursuant to Chapter 3 requirements, any permittee subject to Chapter 3 and covered by this source category permit is required to maintain records for five years rather than the standard three years for non-major sources. See Condition VI(a). Condition VII requires that any equipment covered by this permit at a Chapter 3 facility be treated as an emission unit in the Title V permit for reporting purposes.

#### **20 DCMR Chapter 6: Particulates:**

The visible emission limitations of 20 DCMR 606 are applicable to all units covered by this permit. Therefore, Condition III(a) includes these requirements.

#### **20 DCMR Chapter 8, Section 805: Reasonably Available Control Technology (RACT) for Major Stationary Sources of the Oxides of Nitrogen:**

Some engines have the potential to be covered by 20 DCMR 805, Reasonably Available Control Technology (RACT) for Major Stationary Sources of the Oxides of Nitrogen. However, pursuant to 20 DCMR 805.1(c)(2), emergency standby engines operated less than 500 hours during any consecutive 12-month period are exempt from this regulation. In Condition IV(a) of the source category permit, operations are limited to fewer than 500 hours in any given 12-month period to ensure that none of the units covered by this permit trigger 20 DCMR 805.

#### **20 DCMR Chapter 9, Section 903: Odorous or Other Nuisance Air Pollutants**

"An emission into the atmosphere of odorous or other air pollutants from any source in any quantity and of any characteristic, and duration which is, or is likely to be injurious to the public health or welfare, or which interferes with the reasonable enjoyment of life or property is prohibited [20 DCMR 903.1]" is applicable to all sources. It is contained in Condition III(b) of the permit.

#### **40 CFR 60, Subpart JJJJ, Standard of Performance for Stationary Spark Ignition Internal Combustion Engines:**

As discussed previously, this federal regulation covers a wide variety of spark ignition internal combustion engines. However, for purposes of this source category permit, AQD has identified the applicability criteria that would cause a unit to be covered by this regulation and has excluded

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any such equipment from coverage by this source category permit. See Condition I(6).

#### **40 CFR 63, Subpart ZZZZ, National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines:**

As discussed previously, this source category permit has been written specifically to cover only engines subject to this particular federal regulation. The relevant requirements of this regulation have been incorporated into the permit.

### ***RECOMMENDATIONS***

The public notice announcement was submitted to the D.C. Register for publication in the August 19, 2016 edition. The draft permit is available for public comment through September 19, 2016. Pursuant to 20 DCMR 210, the public notice will also be sent to EPA Region III and affected states (VA, MD, and WV).

The attached proposed permit complies with all applicable federal and District air pollution control laws and regulations. I recommend that the attached source category permit No. 7116-SC be issued upon completion of the public review period, assuming no adverse comments are received.

If adverse comments are received, such comments will be addressed prior to issuance of any final permit for this source category.

JCN

